# Don't do Land Reform: a simple theorem

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Abstract — We assess the general impact of land reforms on growth using human capital growth models due to Arrow (1962) - the main newness of the paper- after surveying the literature and building a typology. Thus, we conclude that land reform can yet been used as a modern tool to spur growth and development, but with our approach we can define the main limits and constraints that can block this growth.

We conclude that a raise in undifferentiated wages after land reform leads to an unrecoverable society welfare loss; thus, yielding a lesson to political agents' decision-makers elected after land reforms – wage raise land reform should not be used as an electoral motto.

**Keywords** – Land Reform, Human Capital, Arrowian LBD, Don't do land reform, Typology of land reforms

# 1. Introduction: Motivation and object of study

Land reform is an ancestral political economic instrument that has been used by governments and political agents in different ways. In this section, we try to define our notion of land reform. The literature, especially in economics, regarding this issue is vast. Therefore, we must narrow our aim at defining this object of study. Our definition of *land reform includes* only land redistribution from large estates (latifundia) to smaller ones (minifundia). Thus, we exclude the reverse action of gathering minifundia into a larger latifundia. Branco and Rocha de Sousa (2006) have established a typology of land reforms, using a matrix between the economic component and the political component. Below we present this definition on Table 1. For the economic component, we tried to evaluate if a land reform was well succeeded, so that (total factor) productivity of the land increased. For the political assessment, we tried to distinguish between revolutionary land reforms, structural change, accompanied by a coup d'état or revolution; and reformist land reforms, so that there is not a sudden change but a gradual and swift sustained change in government (Zakarya, 2004).

# 2. Typology of land reforms

Additionally, Kawagoe (1999) also has established his political economic typology of land reforms.

Table 1. Actual Land Reforms

Economic System			
VERS US	CENTRALIZED (C)	DECENTRALIZE D (D)	
Political System	[+ STATE]	[+ MARKET]	
	(C,R)	(D,R)	
REFORMI ST (R)	BRAZIL (MST 2000);	BRAZIL (CÉDULA 2000)	
WITHOUT	VIETNAM	JAPAN (1945);	
SUDDEN POLITICA L	(1988)	THAILAND (90'S)	
CHANGE	MOZAMBIQU	GUATEMALA (1952-1954) - Arbenz Regime	
(WITHOU T	E (2004-5)		
REVOLUT ION OR		CHINA (1978- present)	
COUP)		present)	
	(C,S)	(D,S)	
STRUCTU RAL (S)	PORTUGAL (1975)	Eastern Europe countries after the	
WITH SUDDEN	GUATEMALA (1954-1990)-	fall of the Berlin Wall,	
POLITICA L	military junta	e.g UCRAINE (1991)	
CHANGE	ZIMBABWE (1990-2005)		
(WITH REVOLUT	,		
ION OR			
COUP)			

Source: Branco and Rocha de Sousa (2006)

Table 2. Feasible Land Reforms

		Ex-Post Land Reform		
		Market Economy (M)		Socialist
		Peasant	Commercial	(S)
		(p)	(c)	
	Market	Asian Model		Socialist Model
Ex	Econom y	(1.1.)	(1.2.)	(1.4.)
Ante	Peasant (p)	Mp> Mp	Mp-> Mc	Mp>S
		Latin N		
Land	Half- feudal	(3.1.)	(3.2.)	(3.4.)
	(F)	F> Mp	F> Mc	F>S
		Transition Eco. Model		
Reform	Socialist	(4.1.)	(4.2.)	
	(S)	S> Mp	S> Mc	

Source: Kawagoe (1999: 44) based on De Janvry (1981a, b) [also Rocha de Sousa (2006: 70)]

This new table has become a kind of corner-stone in land reform literature.

Our focus is on Latin American Land reforms, that as Kawagoe shows, resulted essentially from changing the mode of production from a half-feudal society to a market economy, whether peasant one (Mp) or market economy commercial (Mc).

This is clearly a trade-off between the struggle movements of peasants (*campesinos*) and agribusiness.

### 3. Latin American Land Reforms

"Amor é latifúndio, sexo é invasão."1 MPB's, singer Rita Lee

In this paper, we focus our analysis on Latin American land reforms<sup>2,3</sup>. Dorner (1991) and De Janvry (1981 a,b) have studied this issue at length. There are also several studies of peasant movements in Latin America, namely for MST – *Movimento dos Sem Terra* (Landless Workers) in Brazil (Masselli, 1998; Fernandes, 1999; Ricci, 1999). Forman (1974) presented the evolution of *campesinos*, and how the structure of the land defined power relations among different agents, also in Brazil. Wright and Wolford (2003) present an updated version of MST's formation. Lapp (2004) scrutinizes voting power of *campesinos* for all Latin America.

<sup>&</sup>lt;sup>1</sup> Freely translated as: "Love is large estate, sex is invasion." Brazilian popular singer, Rita Lee.

<sup>&</sup>lt;sup>2</sup> There are a lot of studies of land reform in Africa, for the general case (Juul and Lund, 2002; Lund, 2002; Peters; 2002; Manji, 2006), Ethiopia (Benin and Pender, 2001; Taddese; 2001), Ghana (Berry, 2002), Mozambique (Unruh, 1998; Virtannen; 2004), Nigeria (Omotayo, 2003), Kenya (McPeak, 2005), Sahel (Grigsby, 2002; Thébaud, 2002), Senegal (Juul, 2002), South Africa (Williams et al., 1996; Zyl et al., 2001; Cousins, 2002), Tanzania (Wanitzek and

Sippel, 1998) and Zimbabwe (Moyo, 2001; Hammar, 2002; Addison and Laakso, 2003).

<sup>&</sup>lt;sup>3</sup> For Asia, there are the following studies: Bangladesh (Devine, 2002), Phillipines (Borras, 2003), Japan (Dore, 1959; Hayami et al., 1991; Kawagoe, 1999), India (Banerjee and Iyer, 2002), Mongolia (Neupert, 1999; Fernandez-Gimenez, 2002), Thailand (Byamugisha, 1999a, 1999b) and Vietnam (Ravallion and Van de Valle, 2001, 2003).

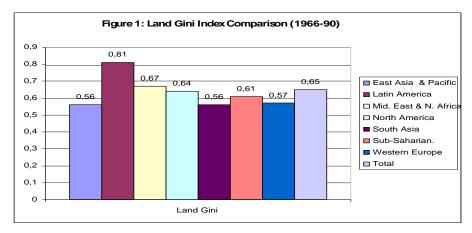


Figure 1. Land Gini index Comparison (1966-1990)

Figure 1 presents the grassroots for all the land political movements, and we can observe that in Latin America, the Gini for land inequality had, for the period 1966-90, the highest average of all continents, respectively 81% (of a maximum allowed of 100%). Thus, we can state that inequality in land distribution, which is particularly striking in Latin America, caused discontent and thus political struggle for these lands.

The crucial nexus of the landed power is that land occupation, later could yield a legal title for that land, if it would be legally recognised by the government. In Brazil we have clearly two types of land reform: i) occupation and invasion of lands by the MST (the dominant one), and ii) a market led land reform (land bill land reform, called "Cédula da Terra") in which the landless might buy land from a farmers' association, with bonus interest, with a waiting period4 of two years, and in which they choose the best land for their aims, and have access to technical support by qualified agronomists – see Buainain et al. (1998; 1999a,b; 2002, 2003).

More than defend itself one mode or the other we must perceive that reality is sufficiently enough complex in order to comply both systems.

Nevertheless, at the political economic level, the struggle of the farmers for better conditions has been for a long time in the economic literature (e.g. Kautsky (1898) in general, and for Portugal, Cunhal (1976), presented an updated version of Kautsky's work.).

Binswanger et al. (1995) analyses the political landed elite relations and has become a classical corner-stone of this literature. Huizer's (2001) work presents several recent political rooted campesinos movements.

For the case of Mexico, Bobrow-Strain (2007) presents the formation of Chiapas struggle, in which ladinos (indigenous who do not follow ancestral traditions) fight against traditional farmers. Additionally, Collier and Quaratiello (1999) abridge the same subject.

What kind of conclusion can we withdraw from all these studies?

The first point is that violence against the landed elite pays off for the offender, sooner or later, they will get a title for land that they eventually can negotiate and enter again in the political struggle for new lands. Of course, there is some risk in this struggle, some landless workers can eventually get killed or severally injured in the process. Buainain (2003) refers using CPT's (*Comissão Pastoral da Terra*) data that in 2002, for Brazil, there were 743 land conflicts, of which 43 deaths, 425 780 people involved, and 3 million ha of land involved. Figure 2, next page, illustrates recent MST workers land's occupation in Brazil for 2002 [Fernandes based on CPT, 2003].

The second point, which led me further to study the subject, is: What are the aggregate gains or losses of land reform?

<sup>&</sup>lt;sup>4</sup> Or grace period, as is also usually referred in the financial literature, which means that the loan starts to be repaid only after this time has elapsed.

# Do the gains of some outreach the losses of others, in a sense that we can talk about a net welfare gain?

One of us addressed this issue of analysing the aggregate effect of land reform on growth, as defined on the first section (a redistribution of large estate to smaller productive estates) using Arrow's learning by doing (LBD) growth model. The novelty of this approach is the use of human capital in the assessment of land reform.

# 4. Some General theory about Land Reforms

## 4.1. Arrowian Human Capital Loss

This section is based upon one of us unpublished work Rocha de Sousa (2008), and basically confirms theoretically what we have found empirically regarding human capital importance on land reforms.

We use Arrow's (1962) economic growth model with "learning by doing" (LBD) to evaluate and assess the aggregate loss of welfare due to land reform. Besides, we use Arrow's model adapted with human capital.

**Main Hypothesis:** During traditional land reform all the human capital is destroyed since we have the substitution of experienced managers (agronomists) by farmers (*campesinos*) with few or at all no experience.

This hypothesis will be further enlarged to partial human capital loss.

#### **Main Question:**

How many years does it take to recover human capital loss due to land reform?

We have the stream of future profits (S) with human capital:

$$S = \int_{0}^{T} e^{-\rho t} \cdot \gamma [H(t)] \cdot (1 - W \cdot e^{\theta t}) \cdot dt$$
(1)

In which  $^{\rho}$  is the inter-temporal discount rate (or the interest rate or opportunity cost of project's evaluation),  $^{\gamma[H(t)]}$  is a production function which results from human capital investment till moment t, and  $^{1-W.e^{\theta t}}$  represents unitary profit derived from a wage cost W, with  $^{\theta}$  denoting wage growth rate.

So we must now compare two profits streams: the discounted agronomist's profit flow since the beginning till the time of land reform (SAGN), with the profits *campesinos* flow since the time of land reform till a period in which all the human capital is recovered (T\*\*), and we name it (STB):

$$S_{AGN} = \int_{0}^{T_{RA}} e^{-\rho .t} . \gamma [H(t)] . (1 - W.e^{\theta .t}) . dt$$
(2)

$$S_{TB} = \int_{T_{RA}}^{T^{**}} e^{-\rho t} . \gamma [H(t - T_{RA})] . (1 - W.e^{\theta t}) . dt$$
(3)

Hypothesis 2: we assume that the interest rate  $\rho$  is the same (i.e. is not affected by land reform), that wage growth rate,  $\theta$ , is the same and that the production  $\gamma [H(t)]$  and the profit rate is also the same:  $1-W.e^{\theta t}$ .

Do notice that these hypotheses can be changed without major changes in the quality of the model's results.

# Dynamic Recovery Threshold of Traditional Land Reform (DRTTLR)

In this analysis we aim to compare SAGN and STB to obtain T\*\*. This is the time value from which after a land reform all human capital is totally recovered by the farmers/*campesinos*.

The following condition allows us to formalize DRTTLR:

$$S_{TB} \ge S_{AGN} \tag{4}$$

Thus, replacing by the respective function discounted cash-flows values:

$$S_{TB} = \int_{T_{RA}}^{T_{**}} e^{-\rho . t} . \gamma [H(t - T_{RA})] . (1 - W. e^{\theta . t}) . dt \ge$$

$$\geq \int_{0}^{T_{RA}} e^{-\rho \cdot t} \cdot \gamma[H(t)] \cdot (1 - W \cdot e^{\theta \cdot t}) \cdot dt = S_{AGN}$$

(5)

Like all variables and integrand functions (given all our restrictive initial hypotheses) are the same, the DRTTLR analysis is based upon the integration limits:

$$\int_{T_{RA}}^{T^{**}} Z'(t - T_{RA}).dt \ge \int_{0}^{T_{RA}} Z'(t).dt$$
(6)

Thus, solving for the gain function (Z(t)):

$$Z(T^{**} - T_{RA}) - Z(T_{RA} - T_{RA}) \ge Z(T_{RA}) - Z(0)$$
(7)

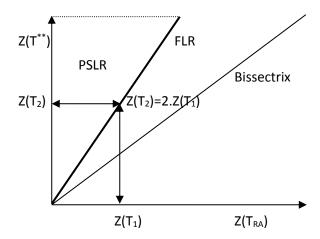
Which will be equivalent, since  $Z(T_{RA}-T_{RA})=Z(0)$  can be eliminated by being common to both members, and if Z(t) monotonously increasing<sup>5</sup>:

$$Z(T^{**} - T_{RA}) \ge Z(T_{RA})$$
 (8)

$$Z(T^{**}) \ge 2.Z(T_{RA}) \tag{9}$$

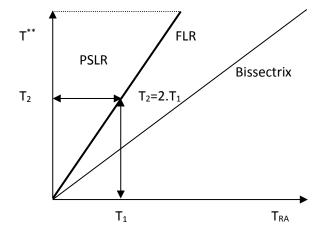
From here we can derive that the dynamic profitability comes defined by the implicit function. By the injectivity of the gain function (Z(.)) we can state that the gains on the threshold T\*\* have to exceed at least the double of accumulated gains till land reform.

Figure 2 presents the Possibility Set of Land Reform (PSLR), accordingly to the condition of recovery of human capital loss in the space of possible gains ( $Z(T^{**})$  vs Z(TRA)).



**Figure 2.** Possibility Sets of Land Reform on ARROW's model (1962)

For a simple case in which the gain function is linear (thus  $T^{**}=2TRA$ ), it is the inferior line which defines the Possibility Set of land Reform (PSLR)—see next figure 3.



**Figure 3.** Possibility Sets of Land Reform with linear gain in ARROW (1962)

Some interesting questions might arise in this model in which we proceed to land reform (even without formal land variable). Let us change the wage growth.

### Hypothesis 3

If the growth wage rate increases due to a process of land reform, what happens to the dynamic recovery threshold of land reform (DRTTLR)?

that the function is increasingly monotonous to withdraw the conclusion in the text.

<sup>&</sup>lt;sup>5</sup> The initial hypothesis I used was the separability of the function, but this one is too restrictive. It is enough to state

Let's analyse the cash-flow condition of an expost wage rate increase after the land reform, i.e. with  $\theta_2 > \theta_1$ , we will have the following condition:

$$S_{TB}(.; \theta_2) = \int_{T_{RA}}^{T_{**}} e^{-\rho.t} . \gamma [H(t - T_{RA})]. (1 - W.e^{\theta_2.t}). dt$$

$$\geq$$

$$\geq \int_{0}^{T_{RA}} e^{-\rho .t} . \gamma [H(t)] . (1 - W. e^{\theta_{1} .t}) . dt = S_{AGN} (.; \theta_{1})$$
(10)

This condition will be the one which will allow in this context that land reform recovered all the lost human capital.

#### Results of the Arrowian model

### **Proposition 1:**

An increase in the growth rate of (unskilled<sup>6</sup>) wages ex-post land reform  $\theta_2 > \theta_1$  yields land reform unviable in terms of economic efficiency. Thus, in this context and under the referred hypotheses there will be an aggregate welfare loss which yields in dynamic terms land reform inefficient; i.e. the loss generated by the eviction of agronomists and by theirs human capital loss will never be recovered with wage increase.<sup>7</sup>

Demonstration: see Rocha de Sousa (2008: 224-5).

### **Proposition 2**

If there is a decrease on wage growth rate after land reform, then it is possible to define a new possibility set of land reform accordingly to the Dynamic Recovery Threshold of Traditional Land Reform.

Demonstration: See Rocha de Sousa (2008: 225-6).

<sup>6</sup> We refer to unskilled or undifferentiated wages, thus to non-specific functions and for those which do not demand human capital – thus for factor L and not H. This proposition becomes interesting because empirically tends to be checked as after land reform there tends to have an increase in these types of wages due to the greater lobbying union power – specially on those LR of the more interventionist type.

# **Proposition 3**

If the inter-temporal discount rate increases ceteris paribus the Dynamic Recovery Threshold of Traditional Land Reform becomes unattainable, thus land reform is inefficient.

Demonstration: Rocha de Sousa (2008:226).

### **Proposition 4**

If the inter-temporal discount rate decreases ceteris paribus the Dynamic Recovery Threshold of Traditional Land Reform becomes more easily attainable.

Demonstration: Rocha de Sousa (2008: 227).

# Hypothesis 4 – New working hypothesis – partial human capital destruction

If the eviction of agronomists by *campesinos*, instead of being totally un-experienced and illiterate, they inherit some experience, thus human capital loss is only partial.

If we can measure it by a factor of literacy8 which we name  $\eta$ , then part of them are not totally unexperienced in terms of farm management and agricultural techniques. These *campesinos* might possess some knowledge of phyto-sanitary and modern agronomy techniques. Nevertheless, even if we assume a decrease on the knowledge gap, we still assume certain uniformity on the literacy and numeracy differentials between agronomists and *campesinos*.

# Question 2: What happens to Land Reform in this setting?

Human capital recovery will be faster.

Demonstration:

Intuitively the human capital loss will be lower in the land reform moment, i.e. there is a kind of heritage from agronomists to *campesinos* – thus the Dynamic Recovery Threshold of Land Reform can be more easily attained than in the initial case.

Formally we must compare:

<sup>&</sup>lt;sup>7</sup> Notice we are considering T\*\* fixed. This result might change with T\*\* variable, but within Arrow's model capital (in our case human capital) tends to have a finite life, and thus the plausibility of this hypothesis.

<sup>&</sup>lt;sup>8</sup> Illiteracy rate (%) will be obviously  $0 \le$  (Illiteracy =  $1 - \eta$ )  $\le 1$ .

$$S_{TB} \ge (1 - \eta) S_{AGN} \tag{11}$$

Thus, the term  $\eta.S_{AGN}$  is the bequest or heritage from agronomist to *campesinos*, and so the human capital recovery must occur only till:  $(1-\eta)S_{AGN}$ . Formally:

$$S_{TB} = \int_{T_{RA}}^{T**} e^{-\rho . t} . \gamma [H(t - T_{RA})] . (1 - W. e^{\theta . t}) . dt \ge$$

$$\ge (1 - \eta) \int_{0}^{T_{RA}} e^{-\rho . t} . \gamma [H(t)] . (1 - W. e^{\theta . t}) . dt$$

$$= (1 - \eta) . S_{AGN}$$
(12)

Thus, proceeding as in the initial case, we must take into account  $\eta.S_{AGN}$ , and solving it for the gain function (Z(t)):

$$Z(T^{**} - T_{RA}) - Z(T_{RA} - T_{RA}) \ge$$

$$\ge (1 - \eta) \cdot [Z(T_{RA}) - Z(0)]$$
(13)

Which will lead equivalently, given  $Z(T_{RA}-T_{RA})=Z(0)$  might be eliminated as a common term, and if Z(t) is monotonously increasing and injective:

$$Z(T^{**}) - Z(T_{RA}) \ge (1 - \eta).Z(T_{RA})$$
 (14)

$$Z(T^{**}) \ge (2 - \eta).Z(T_{RA})$$
 (15)

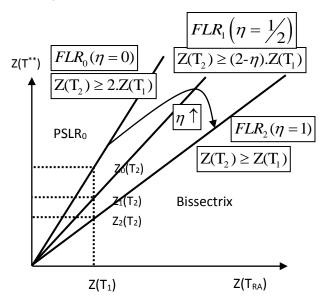
From here we withdraw the dynamic profitability condition in which DRTTL (T\*\*) comes define by the implicit function. Given the injectivity of the gain function, the gains on the threshold T\*\* must exceed the double minus the literacy rate of the accumulated profits till the moment of land reform.

Notice that if the literacy rate is null, then we will be in the case of figure 2, if the literacy rate is 100%, then we will be in the case that the DRTTL will be the bissectrix.

For an intermediate case (namely for the case of developing countries), if the literacy rate is 50%, then

the frontier will be defined as:  $Z(T^{**}) \ge 1, 5.Z(T_{RA})$ 

**Figure 4.** PSLR Expansion with Literacy increase  $(\eta)$ 



**Proposition 5:** An increase in the literacy rate leads to a *campesinos*' DRTTL improvement and to an expansion of the PSLR.

As a conclusion of the previous section, the increase on the literacy rate leads to an improvement on the dynamic recovery threshold of land reform, i.e. the partial recovery of human capital leads to a more easily viable land reform for *campesinos* (and landless), which results itself on an expansion of the possibility set of land reforms.

Demonstration: see figure 5.1.3 and Rocha de Sousa (2008:228-9)

The learning effects induced in this Arrow (1962) context due to an increase in literacy, can be checked empirically as we check on the literature e.g. on Brazil. This further emphasizes the role of human capital, its transmission (bequest or heritage) and its' further enabling viability of land reform.

# 5. Conclusion

"Rocha de Sousa (2005) examines whether instituting land reform (an issue especially relevant in Latin America) will accelerate or decelerate growth. Land reform splits large properties run by well-educated owners into smaller properties run by uneducated farmers. Hence, a trade-off. Splitting up large properties increases competition and efficiency while at the

same time entails the loss of human capital. The relative size of the two effects will determine the effect of land reform on growth." in Roufagalas (2006:3).

We might conclude from section 1, as we defined land reform as redistribution operated by splitting large estates into smaller ones, that we can define in section 2 a typology of land reforms as in table 1, describing the degree of market intervention (whether it is centralized or decentralized (C,D)) versus the degree of political change (whether it is reformist or structural (R,S)), that is if we have a continuous and gradual swift change or instead a coup or political revolution. Table 2 realized actual processes of land reform, in which we classified MST movement as centralized in the economic sphere and reformist in the political one (C,R) as opposed to the market led land bill (Cédula da Terra) which we characterized as decentralized (pro-market) and reformist in the political domain, thus Cédula was on the (D,R) cell. We also presented another approach due to Kawagoe which further characterized land reforms in Latin America, stating that they operate a change from a half-feudal economic system to a market or peasant economy.

We also briefly characterized peasant or *campesinos* movements in Latin America, with more emphasis on Brazil, besides focusing on Latin America as the most unequal distribution of land, as measured by the Land Gini Index (81%) – see Fig.1.

The main conclusion is that as we might have inferred from section 1 that land was an economic asset, also on section 3, we can conclude that land is a political asset – to stress this more see Lapp (2004), where she scrutinizes relations between land tenancy and political power. The second point of section 3 is that violence against the landed elite pays-off for the offender, sooner or later, they will get a title for land, and eventually can negotiate it, and re-enter again in the struggle for new lands. Of course there is some risk involved, they can get killed or severally injured in the process.

Elsewhere, we estimated a stochastic Cobb-Douglas production frontier to assess the economic efficiency of "Cédula da Terra". We concluded that there are five major variables which reduce technical inefficiency: human capital, in its general form, that is education or schooling and its specific form, technical assistance, besides access to credit, the value of social production and the value of self-consumption.

On section 4 we modeled the impact of land redistribution on growth, through human capital destruction. To our main question how many years would it take for *campesinos* to recover the loss of human capital due to the eviction of agronomists, we concluded that it would take about the double time it had passed till the date of land reform.

On section 4 we explored the results of the models: under certain hypotheses, constancy of interest rate, production function, wage growth rate, we conclude on Proposition 1, that if there was an increase of (unskilled) wages due to greater union power due to the land reform, then land reform would be totally inefficient- there would never be a recovery of these human capital losses by *campesinos*. Proposition 3 yields the same result for the increase of the inter-temporal discount or interest rate.

Besides we extended the model to comply partial destruction of human capital, allowing it to have a bequest from the eviction of the agronomist to the new *campesino* (it could be a former employee of the agronomist). This yielded that the recovery of (partial) human capital loss would be faster, which is natural due to accumulated learning by doing processes. Thus, literacy and numeracy increase the pace of recovery.

Our main conclusion: land is both a political and economic asset and our main policies for land reform should be market led if we want to keep up with economic efficiency, as we have shown theoretically and in an applied case for Brazil;

One should <u>promote credit and technical</u> <u>assistance as a first line priority</u> and <u>in the longer run</u> <u>try to foster education</u>, as a last resort to withdraw campesinos from the poverty equilibria they are trapped on. These kinds of policies will pay off in the long run by including poor people in society and promoting simultaneously more efficiency and equity.

We have also shown that this particular case of Brazil can be of special relevance in all Latin America, where the Gini index for land inequality stands out as the most striking one. Nevertheless, we built a theoretical model, that is more robust, a general model of Arrowian human capital loss that yields conditions for the viability of land reforms. For instance, a land reform that is followed by wage growth, after human capital destruction, will be mostly irrecoverable. Thus, the following motto, derived from a theorem, *land reform cannot be followed by wage growth*, because if so, social welfare will never be recovered.

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The usual caveat applies.

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